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Reason: DOD 5200.1R, Para 2.02

FEB 8 1954

MEMORANDUM FOR THE DIRECTOR, CENTRAL INTELLIGENCE AGENCY

SUBJECT: Peacetime Communication Intelligence Radio
Intercept Requirements of the United States

1. The Peacetime Intercept requirements as recommended by the Director, National Security Agency have been approved and forwarded for implementation to the Departmental Secretaries by the Secretary of Defense. As you know, this program envisages the establishment by no later than the end of Fiscal Year 1957 of a total of 4,120 intercept positions of which the CIA has undertaken to operate 30.

2. It is requested that arrangements implementing the agreed CIA portion of this program be made directly with the Director, NSA.

G. B. ERCKNE
General, USMC (Ret)
Assistant to the
Secretary of Defense
(Special Operations)

Prepared by MZastlow:mds
4 Feb 1954 ext 76391

Receipt #A-151144

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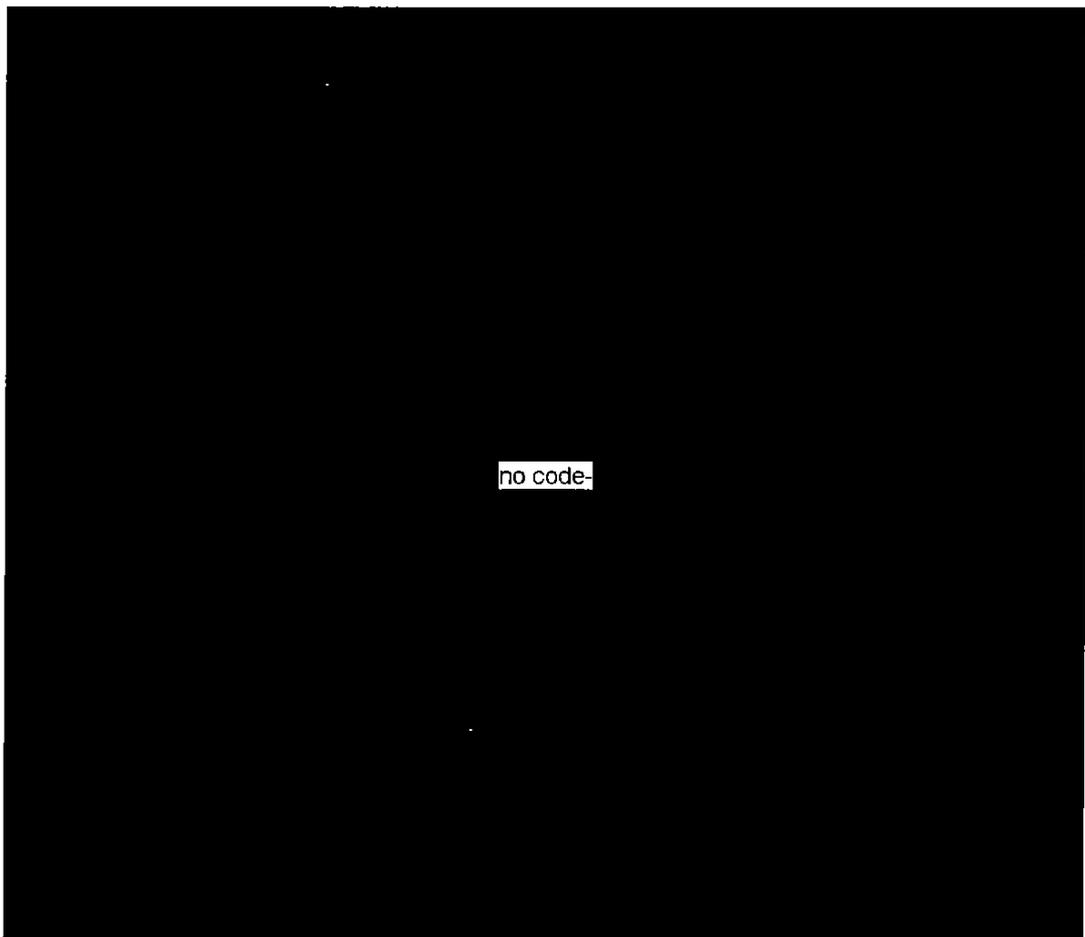
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JAN 11 1956

MEMORANDUM FOR THE DIRECTOR, NATIONAL SECURITY AGENCY

SUBJECT: The Proposed Leibler/Robertson Discussions with the Director, GCHQ, Scheduled for 25 January 1956 *A 75382*

1. Attached as Tab A is a copy of a proposed draft message to the Director, GCHQ, proposing discussions on 25 January 1956 on the general subject of utilizing MDAP funds to underwrite a contract for the employment of British high-level scientists on research and development tasks of mutual technical interest. This draft was delivered by Mr. Leibler of your staff to Mr. Charles Weaver of OSD (R&D) who in turn coordinated it with Mr. Godel of this office. In telephone conversations with you it was agreed that this office would recast this message in a form more acceptable to the Department of Defense.

2. However, before this message can be recast in a form acceptable to the Department of Defense and, indeed, before a decision is made to reopen this question with Mr. Jones, it would be desirable to crystallize our objectives and aims in this program. It would be appreciated, therefore, if you would prepare a detailed statement of the problem which would respond to the following questions:

- a. What are the objectives of this program?
- b. On what specific high-level cryptanalytic problems do you propose to employ these personnel? Where?
- c. Do you have specific British scientists in mind? On a full time basis? On a part time basis?
- d. What specific relationship would they have with NSA?
- e. Have any discussions been undertaken to secure MDAP funds?
- f. Has consideration been given to alternate funding arrangements other than MDAP funds, for example, Mutual Weapons Development Program funds?

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Case No. 96-F-115
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- g. What economies would employment of British scientists bring about?
- h. Are equivalent U.S. scientists unavailable?
- i. What commitments were made by Mr. Friedman in his discussions with Mr. Jones in February 1955?

Such other information or data not covered by the above questions which would assist me in determining a Department of Defense position would be appreciated.

SIGNED

G. B. ERSKINE
General, USMC (Ret)
Assistant to the
Secretary of Defense
(Special Operations)

Enclosure
Tab A

Prepared by:
GERSKINE/4/11 Jan 56
OSO OSD X 74317

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MAY 4 1956

MEMORANDUM FOR THE ASSISTANT CHIEF OF STAFF, INTELLIGENCE, [no code-]

SUBJECT: Tactical Radio Intercept Planning for [no code-]

[no code-]

REFERENCE: [no code-]

Reference is also made to my recent memorandum to [no code-] Subject: Provision of Electronic Intelligence Information to [no code-] [no code-]

General Schuyler's letter referred to has been received and the questions it poses have been considered by this Department and by the United States Communications Intelligence Board (USCIB).

[no code-]

[no code-]

[no code-]

USCIB is assigned policy guidance and coordination over ELINT by NSCID No. 17, and the Secretary of Defense is given the responsibility of conducting such integrated ELINT operations as are provided for. Below the policy level, however, ELINT is not organized along the same lines as our COMINT structure. Under NSCID No. 17, the ELINT effort of each interested U.S. element remains under its own control, and the area of joint and integrated activity is in practice limited to the operation of an ELINT Technical Processing Center. The field commanders in fact retain the largest measure of control and direction over the ELINT collection resources, in the case of the Navy and the Air Force. In the Army, on the other hand, ASA maintains a substantially greater control of field ELINT resources from the Seat of Government.

The Secretary of the Air Force has been delegated the Secretary of Defense's responsibilities under NSCID No. 17; so to the extent that there is a U.S. national agent for ELINT (with respect to operation of the Technical Processing Center), the Secretary of the Air Force is the agent.

These arrangements are based on the proposition that most ELINT is an integral element of the intelligence resources and passive ECM systems of field commanders, or at least (in the case of the Army) of individual services, but that there are aspects of ELINT that have national implications.

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Thus, within the present context it would seem appropriate ^{no code-}
[redacted] ^{no code-} to use the existing mechanism for dealing
with local ELINT matters [redacted] ^{no code-}

[redacted] ^{no code-} Since policy concerning ELINT
[redacted] ^{no code-} is a USCIB responsibility, the ^{no code-} position as
developed locally should be confirmed by USCIB.

If a major ELINT policy problem should arise, [redacted] ^{no code-}
[redacted] ^{no code-} to the
Secretary of Defense for consideration by USCIB, since HSCIB No. 17
provides that USCIB has over-all policy cognisance over U.S. ELINT.

/s/ C. E. Wilson

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5 - Chron

Prepared by:
REDrake/ghd/OSO
3E1025/74317
26 Apr 56

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121 DEC 1988

Declassified
Authority EO 12356
Name... Chief, Declass Br
Per Mat Dir, WHS

APR 30 1956

MEMORANDUM FOR THE ASSISTANT SECRETARY OF DEFENSE (SUPPLY & LOGISTICS)

SUBJECT: National Security Agency Mid-Range Plan

Forwarded herewith is a copy of the National Security Agency Mid-Range Plan (NSAMRP-55, NSA TSC No. 560054).

This plan is designed to establish general objectives in terms of forces and materials required by NSA in support of a general war. It is based upon a D-Day of 1 July 1958 and covers the peacetime period up to D-Day and a three-year wartime period thereafter. It is phased toward target fiscal year objectives and provides a basis for development of the NSA Primary Program for Fiscal Year 1958.

Because of the obvious supply and logistics considerations involved, particularly with reference to communications requirements, this office would appreciate receiving your comments on this plan.

H. W. Godel
for G. B. ERSKINE
General, USMC (Ret)
Assistant to the
Secretary of Defense
(Special Operations)

Enclosure
a/s

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26 Apr 56

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APR 30 1956

MEMORANDUM FOR THE SECRETARY OF DEFENSE

SUBJECT: Tactical Radio Intercept Plan [redacted] no code-

In a letter to the Secretary of Defense dated 9 February 1956,

[redacted] no code-
[redacted] no code-

The purpose of such designation would be to support U.S. Forces along the lines already approved for communications intelligence (COMINT), where the Director, NSA, is the U.S. national authority.

Pursuant to USCIB's policy responsibility under NSCID #17 for ELINT arrangements [redacted] no code-

[redacted] no code- At its March meeting, USCIB requested Defense to prepare an appropriate reply for Board approval.

In coordination with the Air Force, this office prepared such a reply and included therein a frank explanation of the differences between the U.S. COMINT and ELINT structures.

[redacted] no code-
[redacted] no code-

In its consideration of the Defense draft reply, USCIB made certain modifications and determined that, essentially for security reasons, two replies should be addressed [redacted] no code- These replies, as approved by USCIB, are forwarded herewith for your signature. [redacted] no code-

[redacted] no code-

Your signature of the attachments is recommended.

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G. B. Erskine

G. B. ERSKINE
General, USMC (Ret)
Assistant to the
Secretary of Defense
(Special Operations)

Prepared by:
REDrake/ghd
26 Apr 56

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General, USMC (Ret)
Assistant to the

REDrake/ghd

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21 DEC 1988

APR 30 1956

Declassified
Authority EO 12356
Name ... Chief, Declass Br
... D, WHS

MEMORANDUM FOR THE CHAIRMAN, JOINT CHIEFS OF STAFF

SUBJECT: National Security Agency Mid-Range Plan

Reference is made to the NSA Mid-Range Plan (NSAMRP-55, NSA TSC No. 560024), two copies of which have been forwarded to the Joint Chiefs of Staff by the Director, NSA.

This plan is designed to establish general objectives in terms of forces and materials required by NSA in support of a general war. It is based upon a D-Day of 1 July 1958 and covers the peacetime period up to D-Day and a three-year wartime period thereafter. It is phased toward target fiscal year objectives and provides a basis for development of the NSA Primary Program for Fiscal Year 1958.

Because it is based on approved JCS war plans and primarily concerns planning for COMINT and COMSEC support of wartime military operations, this office would appreciate receiving the comments of the Joint Chiefs of Staff with respect to this plan.

H. N. Godel

for G. B. ERSKINE
General, USMC (Ret)
Assistant to the
Secretary of Defense
(Special Operations)

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16 April 1956

MEMORANDUM FOR DEPUTY SECRETARY OF DEFENSE

SUBJECT: NSA Briefing

There is attached herewith for your consideration a very preliminary version of the briefing which we have discussed with you during the past several days.

This office, along with General Canine, has undertaken to revise, fill in, and further edit this presentation during the next 24 hours. We will meet with Mr. Corson on Tuesday at 10:30 to go over his contribution with him.

It would be appreciated, however, if you could find time to examine this preliminary draft personally in order to advise us of additional changes, additions, or deletions which you may desire.

Your attention is invited to the fact that this briefing already exceeds twenty minutes in length and that certain portions thereof have not yet been completed.

We are mindful of the requirement that the briefing be held to a minimum but would appreciate the opportunity to have a little additional time for the presentation, at least insofar as its first delivery will be made to the Secretary and the Chairman, JCS.

15/

G. B. ERSKINE
General, USMC (Ret)

21 DEC 1988

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Proc. Mr. Div, WHS

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LPP 3 1956

MEMORANDUM FOR THE ASSISTANT SECRETARY OF DEFENSE
 (MANPOWER, PERSONNEL AND RESERVE)

SUBJECT: NSA Peacetime Requirements for Research and Development Positions

On 1 February 1954, the Secretary of Defense approved the Peacetime Communications Intelligence (COMINT) Radio Intercept Requirements of the United States as recommended by the Director, National Security Agency, in the NSA Intercept Deployment Plan (IDP) and approved by the Joint Chiefs of Staff. Under this Plan, the Services were directed to proceed with the establishment of a total of 3699 intercept positions to be manned, or operable, on a 24-hour basis. Also, to provide flexibility for emergencies, the IDP called for an additional 431 "installed" positions, for a total of 4120 positions.

The Director, NSA, on 29 November 1954, advised the three Services that certain of the 3699 operational positions programmed would be specified for research and development purposes to meet NSA requirements in that field. However, the Director indicated his ultimate desire to separate these R/D position requirements from operational position requirements. Subsequently, 23 of the required R/D positions were temporarily included among the 3699 positions contemplated by the IDP.

The Director, NSA, has now completed a study of his R/D requirements, which has been coordinated with the Service cryptologic agencies and which is forwarded herewith as TAB A. The purpose of this plan, which has the concurrence of the Assistant Secretary of Defense (Research and Development), is to remove the R/D positions from the IDP and establish them as separate and distinct requirements on the Services. In effect, the present requirement on the Services for 3699 operational positions would stand, and, under the R/D intercept plan, an additional requirement for 26 R/D positions would be levied. Actually, 24 of these R/D positions are already available and being utilized.

The primary purpose of separating R/D positions from operational positions is to promote the greater flexibility required in R/D activities. The effective conduct of research and development tasks require procedures inherently less restrictive than those appropriate to normal intercept operations.

The requirement for research and development positions stems from the cryptologic requirement to assure maintenance of a minimum level of COMINT

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collection in the face of accelerating progress by target countries in the development of more secure and varied techniques of communications. Most recently, the uncovering of a valuable source of COMINT by the R/D effort no code- has again demonstrated the valuable contribution which can be made by research and development facilities.

Manpower requirements inherent in this program involve:

- a. The use of a manning factor, for planning purposes, of 10 personnel per position in determining manpower requirements.
- b. The consideration that full implementation of the IDP has been extended to FY 59.
- c. The consideration that with the transfer of the existing 24 R/D positions from the IDP, only two additional R/D positions are called for in FY 57.

Prior to the submission of this program to the Secretary of Defense, it is considered that the Assistant Secretary of Defense (Manpower, Personnel and Reserve) may wish to provide comments or recommendations on this plan.

SIGNED

WILLIAM H. GODEL
Deputy Assistant to the
Secretary of Defense
(Special Operations)

2 Enclosures
a/s

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HSErskine/ghd/OSO
3K1025/74317
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MEMORANDUM FOR THE CHAIRMAN, JOINT CHIEFS OF STAFF

SUBJECT: NSA Peacetime Requirements for Research and Development Positions

On 1 February 1954, the Secretary of Defense approved the Peacetime Communications Intelligence (COMINT) Radio Intercept requirements of the United States as recommended by the Director, National Security Agency, in the NSA Intercept Deployment Plan (IDP) and approved by the Joint Chiefs of Staff. Under this Plan, the Services were directed to proceed with the establishment of a total of 3699 intercept positions to be manned, or operable, on a 24-hour basis. Also, to provide flexibility for emergencies, the IDP called for an additional 421 "installed" positions, for a total of 4120 positions.

The Director, NSA, on 29 November 1954, advised the three Services that certain of the 3699 operational positions programmed would be specified for research and development purposes to meet NSA requirements in that field. However, the Director indicated his ultimate desire to separate these R/D position requirements from operational position requirements. Subsequently, 23 of the required R/D positions were temporarily included among the 3699 positions contemplated by the IDP.

The Director, NSA, has now completed a study of his R/D requirements, which has been coordinated with the Service cryptologic agencies and which is forwarded herewith as TAB A. The purpose of this plan, which has the concurrence of the Assistant Secretary of Defense (Research and Development), is to remove the R/D positions from the IDP and establish them as separate and distinct requirements on the Services. In effect, the present requirement on the Services for 3699 operational positions would stand, and, under the R/D intercept plan, an additional requirement for 26 R/D positions would be levied. Actually, 24 of these R/D positions are already available and being utilized.

The primary purpose of separating R/D positions from operational positions is to promote the greater flexibility required in R/D activities. The effective conduct of research and development tasks requires procedures inherently less restrictive than those appropriate to normal intercept operations.

The requirement for research and development positions stems from the cryptologic requirement to assure maintenance of a minimum level of

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COMINT collection in the face of accelerating progress by target countries in the development of more secure and varied techniques of communications. Most recently, the uncovering of a valuable source of COMINT by the R/D effort ~~no code~~ has again demonstrated the valuable contribution which can be made by research and development facilities.

Recognizing the manpower implications inherent in this plan, it has been forwarded to the Assistant Secretary of Defense (Manpower, Personnel and Reserve) for comment.

Prior to the submission of this program to the Secretary of Defense, it is considered that the Joint Chiefs of Staff may wish to provide comments or recommendations on this plan, for which it is hereby transmitted.

SIGNED

WILLIAM H. GODEL
Deputy Assistant to the
Secretary of Defense
(Special Operations)

Enclosures
a/s

cc: ASD (R/D)

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JUN 25 1958

MEMORANDUM FOR THE DIRECTOR, JOINT STAFF

SUBJECT: Report of USCIB Task Force on ELINT (C)

A conversation between the Deputy Director for Intelligence, the Joint Staff, and this office on 24 June 1958 disclosed that it would be appropriate for the Joint Chiefs of Staff to review the report prepared for the United States Communications Intelligence Board (USCIB) by the ELINT Task Force.

Also on 24 June, USCIB approved unanimously the report and the majority recommendation contained therein. At this USCIB meeting, it was further agreed that USCIB would await the views of the Joint Chiefs of Staff before it prepared its recommendation in final form for referral to the Special Committee of the National Security Council for COMINT.

It is requested, therefore, that the views of the Joint Chiefs of Staff on this matter be referred to this office as soon as possible. An expeditious reply is desired in view of the fact that the recommendation of USCIB must be placed before the President, through the Special Committee of the National Security Council for COMINT, by 7 August 1958.

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[Handwritten Signature]
G. S. REEDLINE
General, USMC (Ret.)
Assistant to the
Secretary of Defense
(Special Operations)

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OCT 31 1958

14

MEMORANDUM FOR THE DIRECTOR, NATIONAL SECURITY AGENCY

SUBJECT: NSA Intercept Deployment Program for FY-1960

I have consulted with representatives of the Assistant Secretaries of Defense (Manpower, Personnel, and Reserve), (Comptroller), and (Supply and Logistics) concerning further actions to be taken on the IDP as a result of the 27 October presentation of the program to the Deputy Secretary of Defense.

Secretary Quarles's instructions were to examine the IDP along with the combined budgets. In our discussions here, sufficient doubt has been cast on the criteria used in developing the IDP to make the utility of this examination questionable until the doubt has been resolved. The doubt rises largely because of instances in which the IDP appears either to deviate from or fall short of practicable progress toward implementation of the recommendations of the Robertson Committee, or is inconsistent with other known current planning and considerations. It is requested that: (1) these instances be reexamined, (2) the resultant comments, adjustments, or recommendations be forwarded as soon as possible.

Listed below are possible instances of the type described above:

1. [redacted] no code-

In view of the Robertson Committee's recommendation concerning redeployment from [redacted] no code- [redacted] it appears that this should definitely be programmed for FY-1960. It is presently shown only tentatively in a footnote in the IDP. The programming of additional positions into [redacted] no code- [redacted] in the light of the above is questioned, and in particular, the move of voice positions into this station seems illogical.

2. [redacted] no code-

The IDP program expansion to 100 positions at this site. This does not appear to be consistent with the recommendation of the Robertson Committee that [redacted] no code- [redacted] be closed by the Air Force as soon as facilities become available for [redacted] no code- [redacted] tasks.

3. [redacted] no code-

The scale of effort programmed for [redacted] no code- [redacted] does not appear to be compatible with suspected limitations on availability of housing and quarters at these sites.

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4. [redacted] no code-

Programming of Air Force facilities at this site for FY-1960 does not appear to be consistent with known plans to replace the Air Force station there with a [redacted] no code- facility.

5. [redacted] no code-

It is desirable that the IDP reflect known indications of changes in missions to eliminate duplication at this site.

6. [redacted] no code-

It appears that the partial withdrawal of [redacted] no code- forces, and the plans for substantially increase [redacted] no code- effort in this area should be reflected in a marked reduction of effort programmed for this station.

7. [redacted] no code-

The Robertson Committee recognized this as a productive site and favored increasing the scale of effort at this station to a level of 28 positions. It is questioned whether the 18 positions programmed for FY-1960 in the IDP reflect the maximum effort which can be made at this station.

8. [redacted] no code-

The Robertson Committee recommended relocation of Navy and Air Force intercept and processing from [redacted] no code- to other sites as quickly as practicable.

Known Navy plans for relocation from [redacted] no code- are not reflected in the FY-1960 IDP, and early development of similar Air Force plans is desirable to implement the Committee's recommendations.

9. [redacted] no code-

Has planning for [redacted] no code- taken recommended collocation of Army and Air Force efforts into account?

10. Imbalances in Allocation.

In view of the Deputy Secretary's comments concerning the undesirability of rigid adherence to a concept of allocating missions on a service counterpart basis, it is questioned whether sufficient attention has been given in the program to assignment of missions on the basis of attaining optimum results regardless of counterpart aspects.

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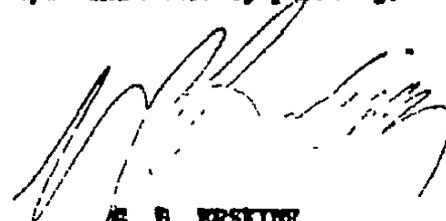
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In order to permit evaluation of the proposed allocation of effort and intercept positions by mission, it is further requested that we be furnished the criteria and methods used for determining the relative importance of missions and the correlation of relative amounts of resources to be allocated to each with strategic concepts and military planning.



G. B. ERSKINE
General, USMC (Ret.)
Assistant to the
Secretary of Defense
(Special Operations)

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18 August 1961

MEMORANDUM FOR THE SECRETARY OF DEFENSE

SUBJECT: National Cryptologic Effort (U)

At Monday's staff meeting, you asked the Director, National Security Agency, to give you a list of his tasks, arranged in priority order and showing the resources devoted to each. The attached follow-up memorandum is intended to produce for you as precise a reply as practicable and to give you some idea as to what alternate levels of effort might yield.

Date 31 JUL 1989
Declassify on OADR
Reviewed by RLC MCT DIV. #13
Reason: DOD 5200.1R Para 20C

For somewhat over three years, our cryptologic collection effort has operated a level program under a ceiling recommended by the Robertson Committee and imposed by Deputy Secretary Quarles. Recently, NSA prepared a series of planning documents looking to a marked increase in intercept effort (and to some extent proportionately in processing and analysis). These planning papers are called NSA "Operating Instructions (OPINS) 10, 20, and 30," and relate to Army, Navy, and Air Force, respectively. They have not been submitted to the Secretary of Defense for approval. If carried out in their present form, these plans would, over a period of three years, increase intercept positions by about one-third and military personnel by more than 10,000 over FY 61 levels. The first increment of these proposed increases will be reflected in the FY 63 Combined Cryptologic Budget, which NSA and the service cryptologic agencies are preparing. The full impact of the proposals will appear in the Hitch package programs.

Mr. Hitch's office and we are working on an analysis of these planning proposals of NSA, and we shall have conclusions and recommendations for you at the time the program packages come to you.

- #1 & #2 - CCS, #C-93329
- #3 - ASD (Compt) -93330
- #4 - 3E114
- #5 - subj
- #6 - chron
- #1-B, Mr. Livesay, #C-93331

Clyde W. Elliott

CLYDE W. ELLIOTT
Deputy Assistant to
The Secretary of Defense
(Special Operations)

cc: Deputy Secy of Defense
ASD (Comptroller)

CWELLIOTT/hhs/18 Aug 61
OSO/OSD 3E114 53334

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25 Apr 97 / 3 Dec 98

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