



STRATEGY
AND
RESOURCES

PRINCIPAL DEPUTY UNDER SECRETARY OF DEFENSE
WASHINGTON, DC 20301-2000

I-30018/92

EXECUTIVE SUMMARY/COVER BRIEF

MEMORANDUM FOR THE SECRETARY OF DEFENSE
DEPUTY SECRETARY OF DEFENSE

THROUGH: THE UNDER SECRETARY OF DEFENSE FOR POLICY

FROM: I. Lewis Libby, PDUSD (S&R) *JAN 16 1992*

SUBJECT: POSSIBLE LARGE AIRLIFT OF HUMANITARIAN ASSISTANCE TO FSU

(State is treating this as very close hold. I guess that means they want to decide when to leak it. Paul W.)

PURPOSE: INFORMATION - To inform SecDef about State Department plans to organize a large airlift of humanitarian aid to the FSU on or about 10 February.

DISCUSSION: Rich Armitage, Bob Wolthuis, Eric Edelman and General Leland attended a 15 February meeting chaired by Dennis Ross. Margaret Tutwiler and Bob Zoellick also attended for State. Dennis and Margaret explained the high priority which Secretary Baker places on the success of the 22-23 January Coordinating Conference on Humanitarian Assistance to the FSU. State hoped it would yield concrete action plans with specific follow-up steps. In order to give the conference some drama and catch world attention Margaret had proposed a large-scale airlift of humanitarian assistance (food and medicine) to all 12 republics of the FSU during the week of 10 February. This would be announced by Secretary Baker at the conference. Margaret suggested that Secretary Baker would go to Frankfurt for the departure of the airlift.

Dennis and Margaret wanted to know whether such an effort was doable. They were concerned not only about DoD's ability to deliver the goods but also monitor their distribution to minimize the amount of leakage to the black market/mafia. Rich said that it would be possible for him to get teams in on the ground (these would be interagency teams and would draw heavily on OSIA personnel) to handle the arrival of the flights. Bob Wolthuis indicated that excess food stocks were available in Pisa, Italy and that he had some medical consumables in his system as well. General Leland's staff had done some preliminary checking and believed that DoD had the airlift assets to carry out such a mission. Cost would depend on number of sorties but it looked like this would be a manageable amount (perhaps a couple of million dollars to be funded from the 100 million dollars). State indicated they were hoping for around 50 sorties and wanted to get other countries to participate as well.

Rich argued that this assistance should be defined as "emergency aid" rather than humanitarian assistance. This would allow the U.S.G. to define when the emergency was over. He also argued that Baker should challenge others to provide flights themselves or goods for the U.S. aircraft to haul. Finally he suggested we might consider dispatching U.S. hospital ships to offer assistance. It was agreed that OSD, JCS, and State would work up a target set of cities for airlift deliveries and a draft tasker that State might send over to DoD outlining the mission. We will keep you informed and assume you and the Chairman will have to sign off before anything is announced.

Prep: E. Edelman

Attachment: Notes on 1/15 and 1/16 meetings.

13-M-4254



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DEPUTY SECRETARY OF DEFENSE

THROUGH: THE UNDER SECRETARY OF DEFENSE FOR POLICY

FROM: I. Lewis Libby, PDUSD (S&R)

SUBJECT: (S) POSSIBLE LARGE AIRLIFT OF HUMANITARIAN ASSISTANCE TO FSU

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Prep: E. Edelman

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16 January 1992

INFORMATION PAPER

Subject: Disaster Relief to the CIS (U)

1. Purpose. (U) To provide an update on disaster relief to the CIS.

2. Key Points

• (U) LTG Leland attended an interagency meeting on 15 Jan 92 chaired by Amb Armitage. Attendees were key members of the US delegation to the 22-23 Jan international conference hosted by Dept of State.

• (U) US plans are close-hold for political and media reasons. Anticipate a "dramatic announcement" at the final press conference on 23 Jan that outlines the following:

- (U) During the week of 10 Feb aircraft will depart from a central staging area in Europe (Rhein Main mentioned) for each of the 12 states.

- (U) Relief materials are undetermined. Anticipate other nations will be challenged to provide materials and perhaps aircraft.

- (U) 5-man interagency teams (1 military) will go to each state approximately 1 Feb to prepare for reception and onward movement.

• (U) Amb Armitage also added the following:

- (U) We will use the terms "disaster relief" or "emergency relief" vice humanitarian assistance since the latter can be interpreted as an endless program.

- (U) NATO will be a small player. Emphasis will be on US leadership.

- (U) Use of our hospital ships may be revisited.

- (U) Other nations will be challenged to appoint a counterpart to him, possibly located in Brussels.

• (U) Specific tasking from Dept of State will be drafted by an interagency working group. We will work out most of the details with DASD (Global Affairs). J-5 and J-3 will participate.

• ~~(S)~~ Many questions exist.

- ~~(S)~~ Staging area? Participants?
- ~~(S)~~ Duration of effort? Total number and destination of missions?
- ~~(S)~~ Funding for positioning materials at central location? Funding for ALCE teams at APODs?
- ~~(S)~~ Who will be the Executive Agent? This is an operation that may require designation of USEUCOM.

• (U) We will continue to monitor and participate in initial planning. We will request guidance prior to finalizing tasker.

Prepared by: H. Mashburn, Jr. USMC
J-4/LRC, ext 70744

**Office of the Assistant Secretary of Defense
International Security Affairs**

16 January

MEMORANDUM FOR ASD LILLEY

SUBJ: Assistance to the FSU

Dr. Gray attended an interagency meeting at State this afternoon to follow-up on the big airlift plan. J-4 and J-5^{STATE} were represented. Key points:

42 RUSSIA / 12 OTHER REPUBLICS

- State is thinking 54 sorties, symbolically, one for each of the 54 countries coming to the conference. Cost would be ~\$10M.

- State is thinking in terms of deliveries to 20 or more cities; each republic would get at least one sortie. RLA is thinking more in terms of 12 cities, like the capital of each republic. Georgia is not on the list.

- J-4 is looking to do it all with 8 aircraft flying multiple sorties out of Europe.

- State is working on a tasker to DoD (Baker to Cheney). They'll fax a draft to DoD tomorrow for coordination. GA will coordinate with Joint Staff, S&R, P&L, OGC and Comptroller.

- State is still planning on an announcement 23 January.

PROPOSAL TO SECDEF - TOMORROW.

BAKER CALL TO SECDEF OVER WEEKEND.

G. M. Hughes
G. M. Hughes
Captain, USN
Mil Asst ASD/ISA

USDP INTEROFFICE COORDINATION SHEET				DATE (YYMMDD) 92/1/16		30018/92					
SUBJECT Possible Large Airlift of Humanitarian Assistance toFSU				CURRENT SUSPENSE DATE (YYMMDD) 92/01/16							
SUMMARY (Describe briefly the origin, purpose, action recommended and coordination - (Attach original tasking - SD Form 14, etc.))											
Origin: USDP request											
Purpose: To inform SecDef about State Dept. planning for a large airlift of humanitarian assistance to the FSU in mid-February.											
Recommendation: That PDUSD (S&R) and USDP sign forward the attached memo for the Secretary.											
SEQ NO.	DIR/OPC	INITIAL	DATE (Mo, Day)	SEQ NO.	DIR/OPC	INITIAL	DATE (Mo, Day)	SEQ NO.	DIR/OPC	INITIAL	DATE (Mo, Day)
1	OUUSD/P			1	ISP (Continued)			1	POUSD/S&R (Cont'd)		
	USD/P				EUR POL				ADUSD(R&P)		
	AT USDP								DCS		
	MA				DASD/NF&ACP				OUUSD/SP		
	SA LEGIS				MA				DUSD/SP		
	ADMIN				TNF				MA		
	COMM MGT				STRAT FORCES				ADUSD/CIAS		
	ISA				S&CP				DS		
	ASD/ISA								POL SUPPORT		
	MA				DASD/SDS&VP				EMERG PLAN		
	SA				MA				CCC		
	PDASD/ISA				VERIF POL				SPEC ADV STP		
	MA				SD & SPACE				PSYOP		
	PMRA				SPACE POLICY				OUUSD/TSP		
									DUSD/TSP		
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	EAP				SO-LIC				DEP DIR		
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					DASD/SO				TECH SEC OPS		
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	NON-PROLIF								DEF DIR		
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LAST NAME OF ORIGINATOR Edelman				DIRECTORATE/OFFICE OUUSD/S&R/SEE		EXTENSION x7202		SIGNATURE			

SD Form 161, OCT 89

Previous editions are obsolete
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